

Avista Corp.

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Via Electronic and Overnight Mail

July 5, 2018

Commission Secretary Idaho Public Utilities Commission 472 W. Washington St. Boise, ID 83702

RE: Case Nos. AVU-E-17-09 and AVU-G-17-05

Enclosed for filing with the Commission are an original and 7 copies of the Hydro One and Avista Answer to Petition to Intervene of Avista Customer Group, the Motion for Leave to File Reply Comments, and Attachment A to the Motion (the comments of Avista and Hydro One) in Case Nos. AVU-E-17-09 and AVU-G-17-05.

Please direct any questions related to the transmittal of this filing to me at 509-495-8620.

Sincerel

Patrick Ehrbar

Director of Regulatory Affairs

**Enclosures** 

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## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that I have this 5<sup>th</sup> day of July, 2018, served the foregoing letter and Answer of Avista and Hydro One to Petition to Intervene of Avista Customer Group in the Merger Case Nos. AVU-E-17-09/AVU-G-17-05, upon the following parties, by mailing a copy thereof, properly addressed with postage prepaid to:

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## RECEIVED

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## BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

CASE NO. AVU-E-17-09 IN THE MATTER OF THE JOINT AVU-G-17-05 APPLICATION OF HYDRO ONE LIMITED AND AVISTA CORPORATION FOR APPROVAL OF MERGER ANSWER OF AVISTA / HYDRO ONE **AGREEMENT** TO PETITION TO INTERVENE OF AVISTA CUSTOMER GROUP

COME NOW, Avista Corporation ("Avista") and Hydro One Limited, ("Hydro One"), 1 jointly referred to as the "Applicants," and pursuant to Rule 75, respectfully respond to the 2 3 Petition to Intervene (the "Petition") filed on June 27, 2018 by what has been styled as the "Avista Customer Group, ("ACG" or the "Petitioner"). While Applicants have substantial 4 5 concerns over the lateness of this Petition, as well as concerns over whether this unincorporated association has "standing" to bring this Petition, Applicants do not object to the proposed 6 7 intervention, so long as it does not serve to unduly broaden the issues at this late juncture. I.

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In its Petition, the ACG contends that "no other party can adequately represent the interests of ACG." While the Petitioner advertises itself as the "Avista Customer Group", suggesting a broad-based constituency, it is not at all clear whom the ACG purports to represent.

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<sup>&</sup>lt;sup>1</sup> Petition at p.3.

The only representation in the Petition is to an amorphous group composed of "utility ratepayers." taxpayers and concerned citizens, including electrical and natural gas utility customers of the Co-Applicant, Avista Corporation." No other information is provided about this "unincorporated nonprofit association." On its face, this raises questions of legal standing and whether the ACG satisfies the requirement of Rule 74 that a petition must show a "direct and substantial interest" in the subject matter of the proceeding. How many of its members are, in fact, customers of Avista? How many of these customers are in Idaho, and thus have interests cognizable by the Idaho Public Utilities Commission (the "Commission")? Who are the other referenced "taxpayers and concerned citizens"? If not customers of Avista, how are these groups otherwise affected and are their interests within the Commission's jurisdiction? (Indeed, the only potential effect on ACG members identified in the "Comments of Avista Customer Group (the "ACG Comments")," also filed on June 27, 2018, is potential cost or rate increases resulting from the proposed merger, 4 that is, the impact on Avista's rates to its customers – no "taxation" issues or impacts on non-Avista customers were raised.) Not only does this raise issues concerning standing, but whether the ACG's participation will, in fact, unduly broaden the issues.

17 II.

Moreover, Avista's customers are already broadly represented: their advocates include the Staff of the Commission, the industrial customers ("Clearwater" and "Idaho Forest Group"), the Community Action Partnership Association of Idaho ("CAPAI"), which represents low-income customers, the Idaho Conservation League ("ICL"), and a union advocacy group of the

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<sup>&</sup>lt;sup>2</sup> Petition at p.2.

<sup>&</sup>lt;sup>3</sup> As an "unincorporated non-profit organization," there are no public filings available for review that would otherwise describe its purpose or membership. Nor does a cursory search of the internet reveal more information about this organization.

<sup>&</sup>lt;sup>4</sup> ACG Comments at 1.

l	Washington and	Northern	Idaho	District	Council o	of Laborers	("WNIDCL")	(collectively,	the

2 "Parties"). Every segment of Avista's "customer group" has already been well-represented from

3 the outset of this proceeding when it commenced in September of 2017. All of these customer

interests participated vigorously in the discovery process and in scheduled settlement

conferences in April of 2018. It is simply inaccurate to say that "no other party can adequately

represent the interests of ACG,"5 given the representation of the Parties who are already

participating.

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More than sufficient notice was given of the filing and of opportunities to intervene on or before the deadline of October 26, 2017. Now, eight months later, the ACG has filed its Petition – well after most of the process has been completed. And it does so without any required showing of "good cause" for waiting until now to file its Petition.

12 III.

In summary, even though there are real questions of standing and prejudicial delay in this late-filed Petition, Applicants do not object to the proposed intervention, so long as the issues are not unduly broadened beyond what was set forth in the ACG Comments filed on June 27, 2018. That was the ACG's best opportunity to define, in writing, its interests and concerns.

Both Avista and Hydro One strongly believe in the importance of public input. We welcome and encourage all customers of Avista in Idaho to participate and to be heard, regardless of the positions taken. We also recognize the importance of creating a full and complete record upon which the Commission can make its decision. We are more than happy to address any questions and concerns and to provide an opportunity for our customers to have their

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<sup>&</sup>lt;sup>5</sup> Petition at p.3.

- 1 say. In order to further that record, the Applicants have filed a companion "Motion For Leave to
- 2 File Reply Comments to the Avista Customer Group."
- Respectfully submitted this <u>5</u> day of July, 2018.

**HYDRO ONE LIMITED** 

**AVISTA CORPORATION** 

By: My Thomas

Elizabeth Thomas, Partner, K&L Gates LLP Kari Vander Stoep, Partner, K&L Gates LLP Admitted *pro hac vice* On Behalf of Hydro One Limited and Olympus Equity LLC David J. Meyer, ISB No. 8317 Attorney for Avista Corporation